# TOWN OF MAINE (AN ILLINOIS TOWNSHIP)

ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED FEBRUARY 28, 2013

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# **INDEPENDENT AUDITORS' REPORT**

Board of Trustees TOWN OF MAINE Park Ridge, Illinois

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of TOWN OF MAINE (An Illinois Township) as of and for the year ended February 28, 2013, which collectively comprise the Township's financial statements, as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of TOWN OF MAINE as of February 28, 2013, and the respective changes in financial position, thereof for the year ended in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 7 and 27 through 29 be presented to supplement the basic financial statements. Such information, although not a part the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the TOWN OF MAINE'S financial statements as a whole. The individual fund financial statements of revenues and expenditures listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The budgetary comparison information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

GIBBERT & ASSOCIATES, P. C.

Hawthorn Woods, Illinois June 5, 2013

A Professional Corporation

MANAGEMENT'S DISCUSSION AND ANALYSIS FEBRUARY 28, 2013

Our discussion and analysis of the Town of Maine's financial performance provides an overview of the Township's financial activities for the fiscal year ended February 28, 2013. Please read it in conjunction with the Township's financial statements.

#### FINANCIAL HIGHLIGHTS

The Township's net assets increased by \$1,068,073 for 2013 as compared to an increase of \$1,233,445 for 2012. The Township reported an excess of revenues over expenditures of \$878,353 for 2013 compared to \$1,211,699 for 2012.

# **USING THIS REPORT**

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities provide information about the activities of the Township as a whole and present a longer-term view of the Township's finances. For governmental activities these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Township's operations in more detail than the government-wide statements by providing information about the Township's most significant funds.

#### Reporting the Township as a Whole

#### The Statement of Net Assets and the Statement of Activities

One of the most important questions asked about the Township's finances is, "Is the Township as a whole better off or worse off financially as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the Township as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. These two statements report the Township's net assets and changes in them. You can think of the Township's net assets—the difference between assets and liabilities—as one way to measure the Township's financial health, or financial position. Over time, increases or decreases in the Township's net assets are one indicator of whether its financial health is improving or deteriorating.

# Reporting the Township's Most Significant Funds

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds not the Township as a whole. Some funds are required to be established by State law and by bond covenants. However, the Township establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants and other money.

MANAGEMENT'S DISCUSSION AND ANALYSIS FEBRUARY 28, 2013

Governmental funds—Most of the Township's basic services are reported in governmental funds which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting and a current financial resources measurement focus, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Township's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Township's programs. We illustrate the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds with reconciliation at the bottom of the fund financial statements.

#### THE TOWNSHIP AS A WHOLE

#### **Net Assets**

As table I shows, the Township's combined net assets showed an increase from \$8.899 million to \$9.967 million. The majority of the increase was caused by the timing of taxes received from Cook County. Other liabilities increased also because of the timing of taxes received which caused an increase in deferred revenue.

#### Governmental Activities:

		ole 1 Assets Asands)	
	<u>2013</u>	<u>2012</u>	% Inc. ( <u>Dec.)</u>
Current and other assets	\$14,626	\$13,354	9.5%
Capital assets/bond Total assets	<u>4,585</u> <u>19,211</u>	<u>4,395</u> <u>17,749</u>	4.3
Other liabilities Total liabilities	<u>9,244</u> <u>9,244</u>	8,850 8,850	4.5
Net assets: Invested in capital assets			
net of debt	4,585	4,395	4.3
Other Total net assets	<u>5,382</u> \$9,967	<u>4,504</u> 8,899	19.5

Overall, the Township's total assets increased 8.2%, total liabilities increased by 4.5%, and total net assets increased by 12% over last year.

MANAGEMENT'S DISCUSSION AND ANALYSIS FEBRUARY 28, 2013

# **Changes in Net Assets**

Overall the Township's "Net Assets" increased by \$1,068,073.

Table 2 Changes in Net Assets (in thousands)

Revenues:	2013	2012	% Inc. (Decr.)
Program revenues:			
Charges for services	\$ 22	\$ 26	(15.4)
Grants and contributions	57	67	(14.9)
General revenues			
Property and replacement taxes	6,818	6,523	4.5
Interest	44	40	10.0
Other general revenue	<u> 184</u>	<u> 111</u>	65.8
Total revenues	<u>7,125</u>	<u>6,767</u>	
Program expenses:			
General government	3,661	3,381	8.3
General assistance	931	945	(1.5)
Road and bridge	1,465	1,208	21.3 <sup>°</sup>
Total expenses	6,057	5,534	
Increase (decrease)			
In net assets	<u>\$ 1,068</u>	<u>\$1,233</u>	
Ending net assets	<u>\$9,967</u>	<u>\$8,899</u>	

Overall, the Township's total revenues increased 5.3%, total expenses increased by 9.5% and ending net assets increased by 12.0% over last year.

#### Governmental Activities

To aid in the understanding of the Statement of Activities some additional explanation is given. Of particular interest is the format that is significantly different than a typical Statement of Revenues, Expenses, and Changes in Fund Balance. You will notice that expenses are listed in the first column with revenues from that particular program reported to the right. The result is Net (Expense) Revenue. The reason for this kind of format is to highlight the relative financial burden of each of the functions on the Township's taxpayers. It also identifies how much each function draws from the general revenues or if it is self-financing through fees and grants. Table 3 presents the cost of each of the Township's programs-general, general assistance and road and bridge-as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the Township's taxpayers by each of those functions.

MANAGEMENT'S DISCUSSION AND ANALYSIS FEBRUARY 28, 2013

Table 3
Governmental Activities
(in thousands)

		l Cost ervices	% Incr ( <u>Decr</u> )		Cost	% Incr (Decr)
	<u> 2013</u>	2012		2013	2012	/
General	\$3,661	\$3,381	8.3	\$3,639	\$3,355	8.5
General assistance	931	945	(1.5)	874	877	(.3)
Road and bridge	<u>1,465</u>	<u>1,208</u>	21.3	<u>1,465</u>	<u>1,208</u>	21.3
	<u>\$6,057</u>	<u>\$5,534</u>		<u>\$5,978</u>	<u>\$5,488</u>	

Overall, the Township's governmental activities' total costs increased 9.5% over last year and net costs increased by 8.9%.

#### THE TOWNSHIP'S FUNDS

The Township's total governmental fund balance increased by \$878,353. The general fund increased by \$630,871, the general assistance fund increased by \$172,179 and the road and bridge fund increased by \$75,303. The general fund actual revenues in excess of expenditures was \$1,170,662 over the budget amount for the year, the general assistance fund was \$237,083 over the budget amount for the year and the road and bridge fund was \$190,305 over the budget amount for the year.

# CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of February 28, 2013 the Township had \$8.4 million of cost, prior to depreciation, invested in capital assets. This represents a net increase of \$462 thousand or 5.5% more than last year. Further information can be found in the notes to the financial statements.

Table 5

	Capital Asse (in thousand	
Land Buildings Machinery and equipment Roads and infrastructure	2013 \$ 565 2,347 1,542 3,983	2012 \$ 565 2,347 1,535 3,528
Totals	<u>\$8,437</u>	<u>7,975</u>

The majority of the increase is attributable to road construction by the Road and Bridge Fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FEBRUARY 28, 2013

#### **Debt**

The Township had no outstanding debt at the end of fiscal year 2013.

# **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Budgeted revenues for fiscal year 2013/2014 were consistent with the prior year.

The Township is in the process of purchasing a building to relocate the Road District office and equipment to. For years they have been in need of additional space to house their assets. After completion of this move the OEM (Office of Emergency Management) will move from its current rental location to the old Road District building.

# CONTACTING THE TOWNSHIP'S FINANCIAL MANAGEMENT

The financial report is designed to provide our citizens, taxpayers, customer and creditors with a general overview of the Township's finances and to show the Township's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Township's office at 1700 Ballard Road, Park Ridge, IL 60068 or telephone at 847-297-2510.

STATEMENT OF NET ASSETS YEAR ENDED FEBRUARY 28, 2013

	Governmental <u>Activities</u>
ASSETS	
Current Assets	
Cash and cash equivalents	\$ 6,929,108
Receivable - property taxes	7,596,047
Other assets	100,966
Total Current Assets	14,626,121
Non - Current Assets	
Capital assets not subject to depreciation (land)	565,000
Other capital assets, net of depreciation	4,019,872
Total Non - Current Assets	4,584,872
TOTAL ASSETS	19,210,993
LIABILITIES	
Current Liabilities	
Accounts payable	132,390
Service agency grants payable	346,500
Accrued expenses	274,013
Deferred revenue	8,491,262
Total Current Liabilities	9,244,165
NET ASSETS	
Invested in capital assets, net of related debt	4,584,872
Non spendable	97,534
Restricted for general assistance	794,448
Restricted for road and bridge	1,059,602
Unassigned	3,430,372
TOTAL NET ASSETS	\$ 9,966,828

# **TOWN OF MAINE**STATEMENT OF ACTIVITIES YEAR ENDED FEBRUARY 28, 2013

		Program revenues			Total
	Expenses	Charges for Services	Operating Grants and Contributions		vernmental Activities
FUNCTIONS/PROGRAMS					
Governmental Activities					
General Government	\$ 3,660,529	\$ 21,534	\$ 0	\$	(3,638,995)
General Assistance	931,565	0	56,960		(874,605)
Road and Bridge	1,464,688	0	0		(1,464,688)
Total Governmental Activities	\$ 6,056,782	\$ 21,534	\$ 56,960		(5,978,288)
	GENERAL RE	VENUES			
	Taxes				
			general purposes		6,681,068
			general purposes		137,319
		ity reimburse	ment		26,404
	Interest earne	ed			44,014
	Other				157,556
	TOTAL GENE	RAL REVEN	UES		7,046,361
	CHANGE IN N	ET ASSETS			1,068,073
	NET ASSETS				
	BEGINNING			***************************************	8,898,755
	END OF YEA	\R		\$	9,966,828

# **TOWN OF MAINE**GOVERNMENTAL FUNDS BALANCE SHEETS YEAR ENDED FEBRUARY 28, 2013

	General Town Fund	General Assistance Fund	Road and Bridge Fund	Total
Assets				<u></u>
Cash and cash equivalents	\$ 4,563,676	\$ 995,473	\$ 1,369,959	\$ 6,929,108
Receivables - property taxes	4,345,008	1,043,343	2,207,696	7,596,047
Receivables - other	3,432	0	0	3,432
Prepaid expenses	50,559	10,645	36,330	97,534
Total assets	8,962,675	2,049,461	3,613,985	14,626,121
Liabilities				
Accounts payable	62,911	25,827	43,652	132,390
Service agency grants payable	346,500	0	0	346,500
Accrued wages	84,042	18,097	21,371	123,510
Accrued vacation pay	98,920	22,908	28,675	150,503
Deferred revenue	4,889,371	1,177,536	2,424,355	<u>8,491,262</u>
Total liabilities	E 404 744	4.044.000	0.540.050	0.044.40
Total liabilities	5,481,744	1,244,368	2,518,053	9,244,165
Fund balances				
Nonspendable	50,559	10,645	36,330	97,534
Restricted for general assistance	0	794,448	0	794,448
Restricted for road and bridge	0	0	1,059,602	1,059,602
Unassigned	3,430,372	0	0	3,430,372
Total fund balances	3,480,931	805,093	1,095,932	5,381,956
				-
Total liabilities and fund balance	\$ 8,962,675	\$ 2,049,461	\$ 3,613,985	\$ 14,626,121

RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS YEAR ENDED FEBRUARY 28, 2013

Total fund balances for governmental funds

\$ 5,381,956

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and are not reported in the funds

4,584,872

Net assets of governmental activities

\$ 9,966,828

**TOWN OF MAINE** 

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES YEAR ENDED FEBRUARY 28, 2013

	Governmental Fund Types			
		General	Road and	
	General	Assistance	Bridge	
	Town Fund	<u>Fund</u>	Fund	Total
Revenues				
Property tax	\$ 4,060,239	\$ 1,003,742	\$ 1,617,087	\$ 6,681,068
Replacement tax	68,658	0	68,661	137,319
Social security reimbursement	. 0	26,404	0	26,404
Interest income	41,496	636	1,882	
Client fees	21,534	0	0	21,534
Other income	55,668	56,960	101,888	214,516
Total revenues	4,247,595	1,087,742	1,789,518	7,124,855
Expenditures				
Administration	1,813,897	576,341	188,105	2,578,343
Assessor	196,205	. 0	0	196,205
Clerk	183,692	0	0	183,692
Emergency management	86,339	0	0	86,339
MainStay/Youth/Family services	578,707	0	0	578,707
Senior and adult services	411,384	0	0	411,384
Mental health/community services	346,500	0	0	346,500
Assistance	0	339,222	0	339,222
General road maintenance	0	0	426,660	426,660
Permanent roads	0	0	910,090	910,090
Equipment and buildings	0	0	55,106	55,106
Other	0	0	134,254	134,254
Total expenditures	3,616,724	915,563	1,714,215	6,246,502
Excess (deficiency) of				
revenues over expenditures	630,871	172,179	75,303	878,353
Fund balance	,		. 5,556	2. 0,000
Beginning of year	2,850,060	632,914	1,020,629	4,503,603
End of year	\$ 3,480,931	\$ 805,093	\$ 1,095,932	\$ 5,381,956

See accompanying notes to the financial statements.

RECONCILIATION OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES YEAR ENDED FEBRUARY 28, 2013

Net change in fund balances - Total governmental funds (Statement of revenues, expenditures and changes in fund balances)	\$	878,353
Amounts reported for governmental activities in the statement of activities are different because:		
Depreciation of capital assets is not considered an expenditures in the fund financial statements		(272,792)
Purchase of capital assets are treated as an expenditures in the fund financial statements		462,512
Disposal of capital assets are treated as a reduction of expenditures in the fund financial statements		0
Change in net assets - Statement of Activities	<u>\$</u>	1,068,073

NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

#### Introduction

The accounting and reporting policies of the Township included in the accompanying general purpose financial statements conform to generally accepted accounting principles (GAAP) applicable to state and local governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies.

# Reporting Entity

The Township's combined financial statements include the accounts of all Township operations. The criteria for including organizations as component units within the Township's reporting entity, as set forth in Section 2100 of the Governmental Accounting Standards Board's Codification of Government Accounting and Financial Reporting Standards, include whether:

The organization is legally separate

The Board of Trustees holds the corporate powers of the organization

The Board of Trustees appoints a voting majority of the organization's board

The Board of Trustees is able to impose its will on the organization

The organization has the potential to impose a financial benefit/burden on the Board of Trustees

There is fiscal dependency by the organization on the Board of Trustees

Based on the aforementioned criteria, the Township has no component units.

# Changes in Accounting Methods

In February 2009 the Governmental Accounting Standards Board (GASB) issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. Statement No. 54 is effective for financial statements beginning after June 15, 2010. The Township has implemented GASB No. 54 for the year ended February 29, 2012.

The objective of GASB No. 54 is to enhance the usefulness of fund balance information by clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The Fund balance is divided into five classifications as follows:

Nonspendable – includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

# NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

Restricted – includes amounts that can be spent only for the specific purpose stipulated by constitution, external resource providers, or through enabling legislation.

Committed – includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specific use by taking the same type of action it used to commit those amounts.

Assigned – amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed.

Unassigned – is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification should be used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted.

# Basis of Presentation – Government – Wide Financial Statements

The Statement of Net Assets and the Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity. Interfund receivables and payables are eliminated in the Statement of Net Assets.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. The Township does not allocate indirect expenses to functions in the Statement of Activities. Program revenues include charges to residents who purchase, use or directly benefit form goods, services, or privileges provided by a given function, and grants and contributions that are restricted to meeting the operational and capital requirements of a particular function. Taxes and income items that are not specifically related to a function are reported as general revenues.

Basis of Presentation - Fund Accounting - The accounts of the Township are organized on the basis of Funds, each of which is considered a separate entity. The operations of each Fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, receipts and disbursements. Township resources are allocated to and accounted for in individual Funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various Funds are summarized by type in the financial statements. The Township uses the following fund types.

NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

#### Government Fund Types:

General Town Fund – The General Town Fund is the general operating fund of the Township and accounts for all revenues and expenditures of the Township not encompassed within other funds. All general tax revenues and other receipts that are allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Town Fund.

<u>General Assistance Fund</u> – The General Assistance Fund provides benefits to financially disadvantaged residents of the Township.

<u>Road and Bridge</u> – The Road and Bridge Fund maintains the roads and related infrastructure owned by the Township.

#### Basis of Presentation – Major Funds

The Township reports the following major governmental funds:

The General Town Fund, which accounts for the Township's primary operation activities.

The General Assistance Fund, which accounts for the operations of the services to residents of the Township.

The Road and Bridge Fund which accounts for the maintenance of roads and related infrastructure.

Basis of Accounting – In the government-wide Statement of Net Assets and Statement of Activities, governmental activities are presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset is used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The current financial resources measurement focus and the modified accrual basis of accounting are followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, i.e., both measurable and available to finance the Township's operations. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Township considers all revenues available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under the accrual method.

NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

The Township reports deferred revenues on its Statement of Net Assets and its Governmental Funds Balance Sheet. For government-wide financial statements, deferred revenues arise from taxes levied in the current year, which are for subsequent year's operations. For governmental fund financial statements, deferred revenues occur when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the Township before it has legal claim to them. In subsequent periods, when both revenue recognition criteria are met, or when the Township has a legal claim to the resources, the liability for deferred revenue is removed from the Governmental Funds Balance Sheet and the revenue is recognized accordingly.

# **Budgetary Control**

Each fund's appropriated budget is prepared on a detailed line item basis. Revenues are budgeted by source. Expenditures are budgeted by department and class. This constitutes the legal level of control.

#### Encumbrances

Encumbrances represent commitments related to unperformed contracts for goods or services. The commitments (purchase orders, contracts, and other commitments for the expenditure of funds) are not treated as expenditures until a liability for payment is incurred, but are merely used to facilitate effective budget control and cash planning and management. Encumbrance accounting where a portion of the applicable appropriation is reserved for open purchase orders is not employed by the Township.

#### **Budget Basis of Accounting**

Revenues are budgeted in the year the receipt is measurable and available; and expenditures are budgeted in the year that the liability is incurred. The budget and actual financial statements are reported on the modified accrual bases. Unexpended appropriations for annually budgeted funds lapse at fiscal year-end.

### Compensated Absences

Full-time permanent employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the Township. Six compensated personal days per calendar year are granted to all full time employees and any unused days at the end of a calendar year will lapse. Sick days accrued at the rate of one-half day per month. Upon termination of employment all accrued vacation benefits will be paid but any unused personal and/or sick days will not be paid. The estimated liability for vested compensated absences is recorded as an expenditure and liability in the respective funds.

#### Risk Management

The Town of Maine is subject to risks from acts of God, errors and omissions, job related illnesses or injuries to employees, thefts, damage to or destruction of property, and torts. These risks are covered by commercial insurance policies which are reviewed annually by Township officials. The Township believes the insurance coverage is adequate to cover potential risks.

NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

### Cash and cash equivalents

The Township has funds in several checking accounts, certificates of deposit, repurchase agreements and the State of Illinois Public Treasurers' Investment Pool. All of these funds are considered as cash and cash equivalents.

#### Prepaid expenses

Payments made to vendors for services that will benefit periods beyond the Township's fiscal year end are recorded as prepaid expenses.

### New accounting principles

The Township has adopted all current GASB pronouncements that are applicable to its operation and activities. No new statements required action for the year ended February 28, 2013. The accounting principles governing the reported amounts, financial presentations, and disclosures are subject to change from time to time based on new pronouncements and/or rules issued by various standards-setting bodies. The GASB has issued the following new statements that are potentially applicable to the Township.

Statement No. 64, Derivative Instruments: Application of Hedge Accounting Termination Provisions-An Amendment of GASB No. 53

Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position

Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements

Statement No. 61, The Financial Reporting Entity: Omnibus-An Amendment of GASB Statement No. 14 and No. 34

Statement No. 60, Accounting and Reporting for Service Concession Arrangements Statement No. 59, Financial Instruments Omnibus

New pronouncements not in effect as of February 28, 2013, are not expected to have any significant impact on the Township's financial position, results of operations, or cash flows. The Township is currently studying these new pronouncements and will adopt them, as applicable, for the year ending February 28, 2014.

#### Capital Assets

Capital assets include property, plant, equipment and infrastructure assets reported in the government — wide financial statements. Purchased or constructed capital assets are recorded at cost or estimated historical costs. The Township's capital assets are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Donated assets are recorded at estimated fair value at the date of donation. The cost of normal maintenance and repairs that do not increase the value of the assets are not capitalized.

# NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

# Capital Assets (continued)

Depreciation is provided using the straight – line method over the following estimated useful lives:

	Estimated
Asset Class	<u>Useful Lives</u>
Buildings	40
Machinery and equipment	5-10
Roads and related infrastructure	25

Impairment losses related to capital assets are recognized and measured when there has been a significant, unexpected decline in the service utility of capital assets. The events or changes in circumstances which lead to impairment determinations are not considered to be normal or ordinary. The service utility of a capital asset is the usable capacity which, at acquisition, was expected to be used or provide service. Common indicators of impairment include – evidence of physical damage where the level of damage is such that restoration efforts are needed to restore service utility; enactment of laws or approval of regulations as well as changes in environmental factors; technological developments; or other evidence of obsolescence; changes in the manner or duration of use of capital assets; or construction stoppage due to lack of funding. There were no impairment charges during fiscal 2013.

### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires Township officials to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY:

The Township's Board of Elected Officials and Department Heads have participated in several thorough processes that resulted in a very comprehensive budget, maintaining financial stability and strength, while addressing many diverse issues. The process includes, but is not limited to the following:

- A) Review and approve Strategic Directions and Initiatives
- B) Direct Department Heads to draft a budget based on Initiatives and Financial Stability
- D) Study alternatives for objectives and funding grants
- E) Review and approve funding alternatives and restructuring of specific fund accounts, financial practices and personnel
- F) Draft a budget for presentation to the Board

NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (continued):

The budget process follows the following calendar:

December Department Heads begin developing budget projections

January Preliminary Department Head meetings/discussions completed

February First draft of detailed budgets completed and discussed with

Supervisor

March Supervisor and leadership team prepare final budget and

appropriation ordinance

Budget and appropriation ordinance is present to Board of Directors

April Budget and appropriation ordinance is approved

#### 3. CASH AND EQUIVALENTS:

At February 28, 2013, the carrying value of the Township's cash and cash equivalents was as follows:

Bank deposits - Covered by Federal Deposit Insurance

Corporation or collateralized with securities held by

the Township or its agent in the Township's name \$2,095,762 State of Illinois Public Treasurers' Investment Pool 4,833,346

\$6,929,108

<u>\$6,929,108</u>

The market value of these items equals the carrying value at February 28, 2013.

Under Illinois law, the Township is restricted to investing funds in specific types of investment instruments. The following generally represents the types of instruments allowable by state law:

- Securities issued or guaranteed by the United States.
- Interest-bearing accounts of banks insured up to \$250,000 by the Federal Depository Insurance Corporation and savings and loan associations insured up to \$250,000 by the Federal Savings and Loan Insurance Corporation.
- Short-term obligations (less than 180 days) of U. S. corporations with assets over \$500 million rated in the three highest classifications by at least two valuing agencies.
- Money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreements to repurchase those same types of obligations.
- Illinois Public Treasurer's Investment Pool.
- Repurchase agreements which meet instrument transaction requirements of Illinois law.

NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 4. PREPAID EXPENSES:

Prepaid expenses consist of prepaid insurance of \$97,534 at February 28, 2013 and \$84,658 at February 29, 2012.

# 5. SERVICE AGENCY GRANTS PAYABLE:

During the year ended February 28, 2013 Service Agency allocation grants were approved by the Board of Trustees as follows:

Avenues to Independence	\$45,000
North Shore Senior Center	1,000
CEDA	8,500
Glenkirk	2,000
WINGS	3,000
Children's Advocacy Center	2,500
Center Of Concern	30,000
RCL-Resource Comm. Living	3,000
Harbour	4,000
Miracle House	2,000
Salvation Army	2,000
Community Volunteers	500
NW Center Against Sex Assault	1,500
Peer Services	2,000
Lifespan	5,000
Maine Center	190,000
NW Suburban Day Care	40,000
Older Adult Services/Home Meals	<u>4,500</u>
	\$346,500

All of the above amounts are scheduled to be paid during the fiscal year ending February 28, 2014.

# **TOWN OF MAINE**NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

#### 6. CAPITAL ASSETS:

Capital asset activity for the year ended February 28, 2013 was as follows:

	Balance February 29 <u>2012</u>	•	<u>Decreases</u>	Balance February 28, <u>2013</u>
Capital assets not subject to depreciation Land	\$_565,000	\$0	\$ <u>         0</u>	\$ 565,000
Capital assets subject to depreciation				
Buildings	2,346,925	0	0	2,346,925
Machinery and equipment	1,534,894	7,467	0	1,542,361
Roads and related infrastructure	3,527,792	<u>455,045</u>	_0	3,982,837
Total assets subject to depreciation	7,409,611	462,512	<u>0</u>	<u>7,872,123</u>
Less accumulated depreciation for				
Buildings	1,607,981	58,674	0	1,666,655
Machinery and equipment	1,294,445	60,870	0	1,355,315
Roads and related infrastructure	677,033	<u>153,248</u>	0	<u>830,281</u>
Total accumulated depreciation	3,579,459	272,792	<u>0</u>	3,852,251
Net capital assets subject to depreciation	3,830,152	189,720	<u>0</u>	4,019,872
Net capital assets	<u>\$4,395,152</u>	\$ 189,720	<u>\$0</u>	<u>\$4,584,872</u>

Depreciation was charged to primary government as follows:

General Town	\$ 51,272
General Assistance	16,002
Road and Bridge	205,518
Total depreciation	<u>====,===</u> \$272,792

#### 7. PENSION/RETIREMENT PROGRAMS:

The Township's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

# **TOWN OF MAINE**NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 7. PENSION/RETIREMENT PROGRAMS (continued):

As set by statute, Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statutes require employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer annual required contribution rate for calendar year 2012 was 13.48 percent. The employer also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

The required contribution for calendar year 2011 was \$280,242.

#### THREE-YEAR TREND INFORMATION FOR THE REGULAR PLAN

Actuarial		Percentage	
Valuation	Annual Pension	of APC	Net Pension
<u>Date</u>	Cost (APC)	<b>Contributed</b>	Obligation
12/31/12	279,529	100%	\$0
12/31/11	280,242	100%	0
12/31/10	307,766	82%	0

The required contribution for 2012 was determined as part of the December 31, 2010, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2010, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10.0% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the Regular plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. The employer Regular plan's unfunded actuarial accrued liability at December 31, 2010 is being amortized as a level percentage of projected payrolls on an open 30 year basis.

As of December 31, 2012, the most recent actuarial valuation date, the Regular plan was 57.01 percent funded. The actuarial accrued liability for benefits was \$4,140,172 and the actuarial value of assets was \$2,360,123, resulting in an underfunded actuarial accrued liability (UAAL) of \$1,780,049. The covered payroll for calendar year 2012 (annual payroll of active employees covered by the plan) was \$2,073,657 and the ratio of the UAAL to the covered payroll was 86 percent.

NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED FEBRUARY 28, 2013

# 7. PENSION/RETIREMENT PROGRAMS (continued):

The schedule of funding progress, presented as RSI on page 25 following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

In February, 1991, the Township adopted the U.S. Conference of Mayors Deferred Compensation Program for the voluntary participation of all eligible Township employees, elected officials and independent contractors. The Township makes no contributions to this plan.

#### 8. PROPERTY TAXES:

The Township's property tax is levied each calendar year on all taxable real property located in the Township. The Township must file its tax levy ordinance by the last Tuesday of December of each year. The levy was approved on November 27, 2012. Taxes levied in one year become due and payable in two installments on March 1 and August 1 during the following year. Property taxes attach as an enforceable lien on property as of January 1. Taxes for 2012 are included in revenue for the year ended February 28, 2013 and taxes for 2013 are included in deferred revenue. The taxes are billed and collected by Cook County, who then remits to the Township its respective share of collections.

#### 9. CONCENTRATION OF CREDIT RISK:

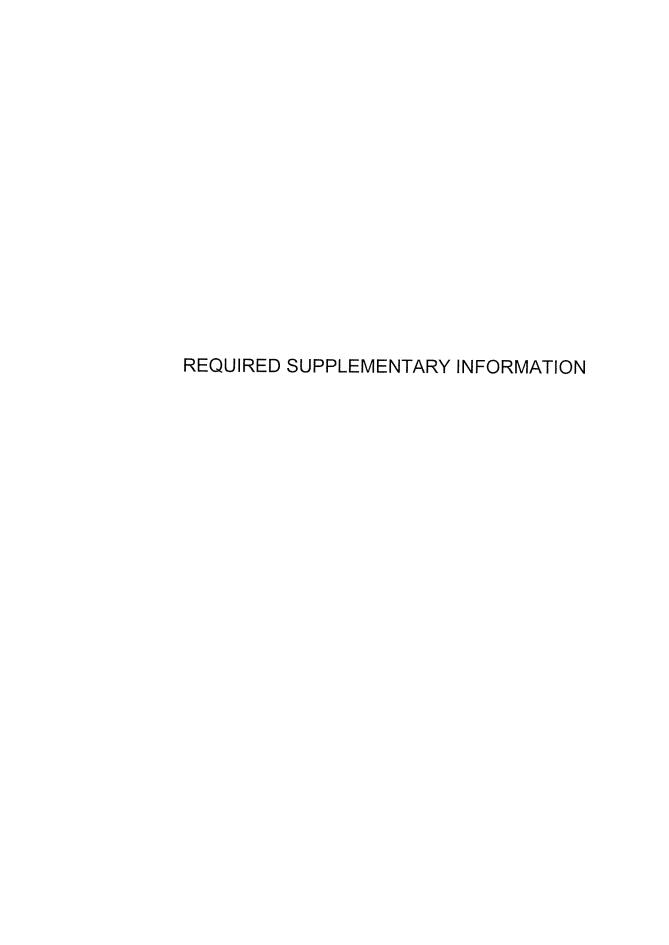
Financial instruments which potentially subject the Township to concentrations of credit risk include cash deposits with a commercial bank. The Township cash management policies limit its exposure to concentrations of credit risk by maintaining primary cash accounts at financial institutions whose deposits are insured by the Federal Deposit Insurance Corporation (FDIC). Amounts in excess of the \$250,000 insured by the FDIC are fully collateralized by assets of the financial institutions.

#### 10. RISK MANAGEMENT:

The Township is exposed to various risks of loss to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; illnesses of employees and natural disasters. The Township purchases insurance to cover above as well as employee health, dental and life insurance.

#### 11. SUBSEQUENT EVENTS:

Management has evaluated subsequent events thru May 31, 2013, the date that these financial statements were available to be issued. Management has determined that no events or transactions have occurred subsequent to the balance sheet date that requires disclosure in the financial statements.



GENERAL TOWN FUND SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL YEAR ENDED FEBRUARY 28, 2013

				Variance with			
	C	Budgeted Amounts					
_	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Budget</u>			
Revenues	_						
Property tax	\$ 3,300,000	\$ 3,300,000	\$ 4,060,239	\$ 760,239			
Replacement tax	70,000	70,000	68,658	(1,342)			
Interest income	10,000	10,000	41,496	31,496			
Client fees	22,000	22,000	21,534	(466)			
Other income	25,000	25,000	55,668	30,668			
Total revenues	3,427,000	3,427,000	4,247,595	820,595			
Expenditures							
Administration	1,952,052	1,952,052	1,813,897	138,155			
Assessor	279,100	279,100	196,205	82,895			
Clerk	209,119	209,119	183,692	25,427			
Emergency management	102,060	102,060	86,339	15,721			
MainStay/Youth/Family services	639,401	639,401	578,707	60,694			
Senior and adult services	438,559	438,559	411,384	27,175			
Mental health/community service:	346,500	346,500	346,500	0			
<del>-</del>							
Total expenditures	3,966,791	3,966,791	3,616,724	350,067			
Excess (deficiency) of							
revenues over expenditures	\$ (539,791)	\$ (539,791)	630,871	\$ 1,170,662			
Fund balance			0.050.000				
Beginning of year			2,850,060				
End of year			\$ 3,480,931				

GENERAL ASSISTANCE FUND SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL YEAR ENDED FEBRUARY 28, 2013

Davianus		udgeted ginal	l An	nounts <u>Final</u>	<u>Actı</u>	ual		/ariance with Final <u>Budget</u>
Revenues Property tax	\$ 90	00,000	\$	900,000	\$ 1.00	2 742	\$	102 742
Social security reimbursement		40,000	Ψ	40,000		3,742 6,404	Φ	103,742 (13,596)
Interest income	_	250		250	2	636		386
Other income	ļ	55,000		55,000	5	6,960		1,960
o in or injoorne		20,000		00,000		<del>0,000</del>		1,000
Total revenues	99	95,250		995,250	1,08	7,742		92,492
Expenditures								
Administration	63	34,552		636,652	570	6,341		60,311
Assistance	42	25,602		423,502		9,222		84,280
						•		·
Total expenditures	1,06	<u> 60,154</u>		1,060,154	91	5,563		144,591
Excess (deficiency) of								
revenues over expenditures	\$ (6	<u>64,904</u> )	\$	(64,904)	172	2,179	\$	237,083
Fund balance								
Beginning of year					632	2,914		
· .								
End of year					\$ 805	5,093		

ROAD AND BRIDGE FUND SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL YEAR ENDED FEBRUARY 28, 2013

	Budgeted	d Amounts		Variance with Final
	Original	Final	Actual	<u>Budget</u>
Revenues				
Property tax	\$ 1,668,798	\$ 1,668,798	\$ 1,617,087	\$ (51,711)
Replacement tax	65,000	65,000	68,661	3,661
Interest income	3,000	3,000	1,882	(1,118)
Other income	5,500	5,500	101,888	96,388
		0,000	101,000	
Total revenues	1,742,298	1,742,298	1,789,518	47,220
Expenditures				
Administration	240,300	240,300	188,105	52,195
General road maintenance	432,000	432,000	426,660	5,340
Permanent roads	925,000	925,000	910,090	14,910
Equipment and buildings	112,000	112,000	55,106	56,894
Other	148,000	148,000	134,254	13,746
Total expenditures	1,857,300	1,857,300	1,714,215	143,085
Excess (deficiency) of				
revenues over expenditures	<u>\$ (115,002)</u>	<u>\$ (115,002)</u>	75,303	\$ 190,305
Fund balance				
Beginning of year			1,020,629	
boginning of your			1,020,029	
End of year			\$ 1,095,932	

DEFERRED COMPENSATION SCHEDULE OF FUNDING PROGRESS YEAR ENDED FEBRUARY 28, 2013

		Act	uarial Accrued				UAAL as a
	Actuarial		Liability	Unfunded			Percentage
Actuarial	Value of		(AAL)	AAL	Funded	Covered	of Covered
Valuation	Assets		-Entry Age	(UAAL)	Ratio	Payroll	Payroll
<u>Date</u>	<u>(a)</u>		<u>(b)</u>	<u>(b-a)</u>	<u>(a/b)</u>	<u>(c)</u>	<u>((b-a)/c)</u>
12/31/2012	\$ 2,360,123	\$	4,140,172	\$ 1,780,049	57.01%	\$ 2,073,657	85.84%
12/31/2011	1,991,792		3,853,546	1,861,754	51.69%	2,023,410	92.01%
12/31/2010	1,946,220		3,863,016	1,916,796	50.38%	1,953,127	98.14%

On a market value basis, the actuarial value of assets as of December 31, 2012 is \$2,483,101. On a market basis, the funded ratio would be 59.98%.

The actuarial value of assets and accrued liability cover active and inactive members who have service credit with Town of Maine. They do not include amounts for retirees. The actuarial accrued liability for retirees is 100% funded.



GENERAL TOWN FUND STATEMENT OF REVENUE AND EXPENDITURES - BUDGET AND ACTUAL YEAR ENDED FEBRUARY 28, 2013

Revenues	<u>Budget</u>	<u>Actual</u>	Variance with <u>Budget</u>
Property tax	\$ 3,300,000	\$ 4,060,239	\$ 760,239
Replacement tax	70,000	68,658	(1,342)
Interest income	10,000	41,496	31,496
Client fees	22,000	21,534	(466)
Other income	25,000	55,668	30,668
Total revenues	3,427,000	4,247,595	820,595
Expenditures			
Administration	1,952,052	1,813,897	138,155
Assessor	279,100	196,205	82,895
Clerk	209,119	183,692	25,427
Emergency management	102,060	86,339	15,721
MainStay/Youth/Family services	639,401	578,707	60,694
Senior and adult services	438,559	411,384	27,175
Mental health/community services	346,500	346,500	0
Total expenditures	3,966,791	3,616,724	350,067
Excess (deficiency) of			
revenues over expenditures	<u>\$ (539,791</u> )	\$ 630,871	\$ 1,170,662

GENERAL ASSISTANCE FUND STATEMENT OF REVENUE AND EXPENDITURES - BUDGET AND ACTUAL YEAR ENDED FEBRUARY 28, 2013

					'	Variance with
		<u>Budget</u>	<u> </u>	<u>\ctual</u>		Budget
Revenues						
Property tax	\$	900,000	\$ 1,	003,742	\$	103,742
Social security reimbursement		40,000		26,404		(13,596)
Interest income		250		636		386
Other income		55,000		56,960		1,960
Total revenues		995,250	1,	087,742		92,492
Expenditures						
Administration		636,652	;	576,341		60,311
Assistance		423,502	,	339,222		84,280
	-					
Total expenditures		1,060,154	•	915,563		144,591
·					**********	
Excess (deficiency) of						
revenues over expenditures	\$	(64,904)	\$	172,179	\$	237,083
1	<u></u>			,	7	

ROAD AND BRIDGE FUND STATEMENT OF REVENUE AND EXPENDITURES - BUDGET AND ACTUAL YEAR ENDED FEBRUARY 28, 2013

Davisson	<u>Budget</u>	<u>Actual</u>	Variance with <u>Budget</u>
Revenues	<b>*</b>	<b>.</b>	
Property tax	\$ 1,668,798	\$ 1,617,087	\$ (51,711)
Replacement tax	65,000	68,661	3,661
Interest income	3,000	1,882	(1,118)
Other income	5,500	101,888	96,388
Total revenues	1,742,298	1,789,518	47,220
Expenditures Administration General road maintenance Permanent roads Equipment and buildings Other	240,300 432,000 925,000 112,000 148,000	188,105 426,660 910,090 55,106 134,254	52,195 5,340 14,910 56,894 13,746
Total expenditures	1,857,300	1,714,215	143,085
Excess (deficiency) of revenues over expenditures	\$ (115,002)	\$ 75,303	\$ 190,305